

## Message Text

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ACTION IO-13

INFO OCT-01 AF-08 EUR-12 NEA-10 ISO-00 CIAE-00 DODE-00  
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01  
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USIE-00 INRE-00 /096 W  
-----020706Z 027311 /22

O 020523Z APR 77  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 3047  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY BONN  
AMEMBASSY DAR ES SALAAM  
USMISSION GENEVA  
AMEMBASSY LAGOS  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PORT LOUIS  
AMEMBASSY PRETORIA  
AMCOSULATE CAPETOWN

C O N F I D E N T I A L USUN 1002

PARIS FOR SECRETARY

GENEVA FOR MAYNES

CAPETOWN FOR EMBASSY

E.OO. 11652: GDS  
TAGS: PFOR, US, UN, UNSC, SF, WA  
SUBJECT: UNSC DEBATE ON SOUTH AFRICA

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SUMMARY: IN APPEARANCE BEFORE AFRICA GROUP AMB YOUNG  
SUGGESTED THAT AFRICANS HAD NOTHING TO LOSE BY SUPPORT OF  
SC DECLARATION ON SOUTHERN AFRICA AND MIGHT SEE SOME PROGRESS;  
ON THE OTHER HAND, INSISTENCE ON DRAFT RESOLUTIONS WHICH  
DID NOT ENJOY WESTERN SUPPORT OR INSISTENCE ON  
INCLUSION OF LANGUAGE OBJECTIONABLE TO KEY WESTERN COUNTRIES  
WOULD ONLY RESULT IN THE STALEMATE WHICH SECURITY COUNCIL

HAS EXPERIENCED ON SOUTHERN AFRICA IN RECENT YEARS.  
END SUMMARY.

1. AMB YOUNG, ACCOMPANIED BY MCHENRY, MET WITH AFRICAN GROUP AT THEIR REQUEST TO DISCUSS DRAFT DECLARATION OF PRINCIPLES ON SOUTHERN AFRICA. PRIOR TO MEETING RAMPHUL, OAU HEAD AND MAURITIUS PERM REP. ASKED AMB YOUNG TO EMPHASIZE PHILOSOPHY BEHIND DECLARATION AS THIS BEING LOST SIGHT OF BY AFRICANS.

2. AMB YOUNG SUGGESTED THAT TIME HAD COME FOR SECURITY COUNCIL, WHERE MAJOR POWERS PRESENT, TO AGGRESSIVELY PURSUE PEACE INSTEAD OF SIMPLY PASS RESOLUTIONS AS HAD BECOME COMMON PRACTICE OF SC AND OTHER UN BODIES. WHILE NO SOLUTION TO SOUTHERN AFRICA QUESTIONS WAS IMMEDIATELY IN SIGHT, ONE OR TWO STEPS WERE POSSIBLE AND WOULD CONSTITUTE SIGNIFICANT PROGRESS. IN HIS VIEW SITUATION ON GROUND IN SOTHERN AFRICA DICTATED NEED FOR UN ACTION. WHILE LIBERATION MOVEMENTS ACTIVE, THEY HAD NO CHANCE TO CHANGE MATTERS IN NEAR FUTURE, IF AT ALL. SWAPO SEVERELY HURT BY 1976 SOUTH AFRICAN MOVE INTO ANGOLA AND ANGOLAN GOVT HAD TO CONTINUALLY COPE WITH SOUTH AFRICAN-SUPPORTED ANGOLANS.

3. YOUNG SUGGESTED THAT DECLARATION HAD SEVERAL PURPOSES. MOST IMPORTANT PURPOSE WAS TO EDUCATE PUBLICS, INCLUDING THE AMERICAN PUBLIC, ON THE SITUATION IN SOUTHERN AFRICA AND TO DEMONSTRATE TO SOUTH AFRICA THAT THE WORLD COMMUNITY WAS WORKING TOGETHER TOWARD RESOLUTION OF DIFFICULT ISSUE. HE CITED EVIDENCE OF BROAD PRESS  
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INTEREST AND POSSIBILITY OF COUNTERING MILLIONS OF DOLLARS SPENT BY SOUTH AFRICA. DECLARATION WAS MOST EFFECTIVE IF LEAST CONTROVERSIAL AND INCLUDED SUPPORT OF ALL MAJOR POWERS. CONTROVERSIAL APPROACH MERELY PROVIDED SOME WITH EXCUSE FOR INACTION.

4. WHILE COMPARING PURPOSE OF DECLARATION TO PURPOSES OF AFRICANS AT LUSAKA OR KING FROM BIRMINGHAM JAIL, YOUNG ACKNOWLEDGED THAT AFRICANS HAD ALREADY CHARTED THEIR COURSE AND HE KNEW THEY WOULD PROCEED. QUESTION WAS WHETHER AFRICANS WERE WILLING TO WORK WITH WESTERN NATIONS ON DIFFERENT TRACK TOWARD SAME GOAL. THE WESTERN PROPOSAL OFFERED SOME HOPE TOWARD PROGRESS IN UN ON SOUTHERN AFRICA ISSUES; REJECTION MEANT A CONTINUATION OF THE UN STALEMATE. AMB YOUNG CONCLUDED WITH EXPRESSION OF UNDERSTANDING OF STRONG DESIRE OF AFRICANS FOR A STATEMENT ON SOUTHERN AFRICA ALONG LINES FREQUENTLY ADVOCATED BY AFRICA GROUP. BUT, HE SUGGESTED, DECLARATION WAS A FRAMEWORK FOR NEGOTIATIONS WITH SOUTH AFRICA: A STRONG STATEMENT

WOULD BE LEAST EFFECTIVE; A WEAKER STATEMENT HAD THE STRONGEST POSSIBILITY OF ACCOMPLISHING DESIRED GOALS. THE AIM WAS TO PRODUCE THE MOST COMPELLING ARGUMENT WHICH MIGHT RALLY THOSE IN THE WEST AND THOSE FORCES OF DECENCY IN SOUTH AFRICA.

5. ETHIOPIA, THE ONLY DELEGATION TO ASK QUESTION, ASKED WHY WESTERN GOVERNMENTS DIDN'T SIMPLY BACK MEASURES ADVOCATED BY AFRICANS SINCE SUCH MEASURES ALREADY SUPPORTED BY GOVERNMENTS. IN RESPONSE AMB YOUNG SUGGESTED THAT POLICIES OF WESTERN GOVERNMENTS GENERALLY BASED ON PUBLIC SUPPORT. CURRENT US ADMINISTRATION HAD ALREADY TAKEN STEPS TO REPEAL BYRD AMENDMENT AND HAD PLACED US SQUARELY ON SIDE OF MAJORITY RULE IN SOUTHERN AFRICA.  
YOUNG

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## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Review Markings:**  
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